PUBLIC HEALTH SERVICE UPDATE

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(GREETINGS TO HOSTS, GUESTS)

IT'S A PLEASURE TO BE HERE, REPRESENTING THE U.S. PUBLIC HEALTH SERVICE AT THIS INTERAGENCY INSTITUTE. LET ME FIRST SAY THAT ONE OF THE MOST SATISFYING ASPECTS OF MY POSITION HAS BEEN THE OPPORTUNITY TO WORK SIDE-BY-SIDE WITH THE SURGEONS GENERAL OF THE ARMED FORCES AND THEIR STAFFS. LAST YEAR, FOR EXAMPLE, IT WAS MY TURN TO ASSUME THE PRESIDENCY OF THE ASSOCIATION OF MILITARY SURGEONS OF THE UNITED STATES -- A.M.S.U.S., FOR SHORT. DURING THAT TIME, I RECEIVED 100 PERCENT SUPPORT AND COOPERATION FROM MY COLLEAGUES IN ALL THE UNIFORMED HEALTH SERVICES. IT WAS AN EXCITING AND VERY USEFUL YEAR AND WE ACCOMPLISHED A NUMBER OF THINGS OF WHICH I -- AND THE COMMISSIONED CORPS OF THE PUBLIC HEALTH SERVICE - ARE QUITE PROUD.

THIS YEAR, WE ARE ALL PRIVILEGED TO GIVE OUR FULL SUPPORT TO THE CURRENT PRESIDENT OF A.M.S.U.S., MAJOR GENERAL BERNARD MITTEMAYER, SURGEON GENERAL OF THE ARMY AND A GOOD FRIEND OF THE PUBLIC HEALTH SERVICE, I MIGHT ADD.

THIS MORNING, IN THE FEW MINUTES I HAVE AT THE MICROPHONE, I WANT TO GIVE YOU AN OVERVIEW OF THE ORGANIZATION AND MISSION OF THE PUBLIC HEALTH SERVICE AND THEN MAKE SOME EDUCATED GUESSES AS TO WHAT THE P.H.S. MIGHT LOOK LIKE IN THE NEXT FIVE OR TEN YEARS.
I know you've been absorbing vast amounts of information since March 7, so I will try to be as brief as I can.

First, you should know that the Public Health Service is far from being a monolith. It is made up of five P.H.S. agencies, plus the Office of the Assistant Secretary for Health. That position has line authority over the Public Health Service and has been playing an increasingly significant role in the areas of both policy and program. In urgent matters of public health, the Surgeon General is the principle communicator. I am also the highest ranking member of the Uniformed P.H.S. Commissioned Corps, which is 5,800- strong.

Now, what about those agencies.

Taking them in alphabetical order, I'll start with the Alcohol, Drug Abuse, and Mental Health Administration. I think the title says it all. This agency has three National Institutes -- of Mental Health, of Drug Abuse, and of Alcoholism and Alcohol Abuse. They carry out research and public education programs and, until recently, they've also supported a wide range of service delivery programs at
THEM LOCAL LEVEL... 800 MENTAL HEALTH CENTERS... 300 STATE AND LOCAL
DRUG ABUSE PROGRAMS... AND ABOUT 1,000 LOCAL ALCOHOLISM PROJECTS. BUT
MORE ABOUT THOSE PROJECTS LATER.

THE FISCAL 1983 APPROPRIATION FOR A.D.A.M.H.A., AS IT IS KNOWN IN
THE TRADE, IS $420 MILLION DOLLARS.

NEXT, ARE THE CENTERS FOR DISEASE CONTROL, OR C.D.C. THE CENTERS
ARE HEADQUARTERED IN ATLANTA AND, AS THE NAME IMPLIES, THEY'RE
CONCERNED PRIMARILY WITH CONTROLLING OR PREVENTING COMMUNICABLE AND
VECTOR-BORNE DISEASES. YOU HAVE PROBABLY READ C.D.C.'S MORTALITY AND
MORBIDITY WEEKLY REPORT, THE BAROMETER OF INFECTIOUS DISEASE ACTIVITY
IN THIS COUNTRY.

C.D.C.'S HISTORY IS ROOTED IN THAT STRONG TROPICAL DISEASE
FRATERNITY WHO LABORED WITH WILLIAM CRAWFORD GORGAS AND WALTER REED IN
THE CARIBBEAN, CENTRAL AMERICA, AND THE PHILIPPINES. TODAY, THE
CENTERS WORK PRIMARILY THROUGH STATE AND LOCAL HEALTH AUTHORITIES TO
CARRY OUT SUCH ACTIVITIES AS CHILD IMMUNIZATIONS, THE CONTROL OF
SEXUALLY TRANSMITTED DISEASES, AND THE EPIDEMIOLOGICAL DETECTIVE WORK
TO UNRAVEL THE MYSTERIES OF LEGIONNAIRE'S DISEASE, TOXIC SHOCK SYNDROME, AND THE LATEST STRAIN OF INFLUENZA. RIGHT NOW, AS YOU HAVE PROBABLY READ IN THE PAPERS, THE C.D.C. ARE TRYING TO SOLVE THE MYSTERY OF A.I.D.S., OR ACQUIRED IMMUNE-DEFICIENCY SYNDROME.

C.D.C. PERSONNEL ARE NOT ONLY ON T.D.Y. WITH STATE HEALTH AGENCIES, BUT THEY'RE ALSO ON DUTY OVERSEAS SCREENING SOUTHEAST ASIAN REFUGEES OR HELPING THE WORLD HEALTH ORGANIZATION PLAN ITS "EXTENDED CHILD IMMUNIZATION PROGRAMME." THE PUBLIC HEALTH SERVICE IS INVOLVED TO SOME EXTENT IN TECHNICAL ASSISTANCE AGREEMENTS FOR IMPROVING THE HEALTH CARE IN 38 OTHER NATIONS. THE CENTERS FOR DISEASE CONTROL CONTRIBUTE PERSONNEL AND EXPERTISE TO MOST OF THESE.

THE C.D.C. BUDGET FOR FISCAL '83 IS $248 MILLION.

THE FOOD AND DRUG ADMINISTRATION -- OR F.D.A. -- HAS BEEN, FOR MOST OF ITS 77 YEARS, ONE OF THE MOST WIDELY PUBLICIZED, PRAISED, AND VILLIFIED AGENCIES OF GOVERNMENT. THE TWO WATCHWORDS OF ITS LAW, SAFETY AND EFFECTIVENESS, PLACE THE F.D.A. AS THE ARBITER FOR PUBLIC HEALTH IN THE MARKETPLACE OF DRUGS, VACCINES, MEDICAL DEVICES, HEALTH
SUPPLIES, RADIOLOGICAL GEAR, AND CERTAIN HEALTH AND MEDICAL PRACTICES, SUCH AS NUTRITION AND DIET COUNSELING, PRESCRIPTION DRUG ADVERTISING, DRUG PRESCRIBING, AND ANTENATAL FETAL DIAGNOSIS.

THE F.D.A.'S BUDGET FOR FISCAL '83 IS $367 MILLION -- NOT AN EXTRAORDINARY SUM, CONSIDERING THAT THE MISSION OF THE F.D.A. IS TO REGULATE ABOUT $465 BILLION WORTH OF AMERICAN COMMERCE, A LITTLE MORE THAN 100 TIMES THE F.D.A.'S BUDGET.

THE HEALTH RESOURCES AND SERVICES ADMINISTRATION IS CONCERNED WITH A VARIETY OF PROGRAMS:

FIRST, IN SHEER SIZE AND IMPACT, THE MAJOR H.R.S.A. PROGRAM IS THE MATERNAL AND CHILD HEALTH PROGRAM -- RUNNING AT A LEVEL OF $373 MILLION THIS FISCAL YEAR -- PLUS SUCH RELATED PROGRAMS AS FAMILY PLANNING, GENETIC COUNSELING, AND THE PREVENTION OF SUDDEN INFANT DEATH SYNDROME.

NEXT WOULD BE THE EDUCATION AND TRAINING OF HEALTH PROFESSIONALS: PHYSICIANS, DENTISTS, NURSES, THERAPISTS, TECHNICIANS, AND MANY OTHERS. AGAIN, WE ARE CHALLENGED BY SUCCESS. MOST ESTIMATES BY
PRIVATE AND GOVERNMENT ORGANIZATIONS SHOW CURRENT OR POTENTIAL "SURPLUSES" AMONG CERTAIN PROFESSIONS. YOU ARE PROBABLY MOST FAMILIAR WITH THE MAJOR COMPONENT OF THIS PROGRAM, THE NATIONAL HEALTH SERVICE CORPS, WHICH ASSIGN 2,500 HEALTH PERSONNEL MOSTLY PHYSICIANS, NURSES, AND DENTISTS TO DELIVER MEDICAL CARE IN UNDERSERVED AREAS. THIS IS HOW THESE YOUNG PROFESSIONALS REPAY THEIR STUDENT LOANS TO THE GOVERNMENT.

A THIRD MAJOR PROGRAM HAS BEEN THE BUILDING AND MAINTENANCE OF AMERICAN MEDICINE'S DOMESTIC, CIVILIAN PHYSICAL PLANT. THIS IS KNOWN AS THE HILL-BURTON PROGRAM, NAMED FOR ITS CONGRESSIONAL SPONSORS IN 1946. IT'S BEEN A VERY SUCCESSFUL PROGRAM -- SO MUCH SO THAT THERE NOW APPEARS TO BE ABOUT 100,000 SURPLUS HOSPITAL BEDS, A COSTLY CIRCUMSTANCE FOR THE NATION.

THIS ORGANIZATION HAS ALSO BEEN RESPONSIBLE FOR SUPPORTING HEALTH PLANNING AT THE STATE AND LOCAL LEVELS. A RELATIVELY NEW PROGRAM, HEALTH PLANNING HAS COME TO BE THE EXAMPLE MANY OBSERVERS CHOOSE WHEN ARGUING THE CAUSE OF RELIEF FROM FEDERAL REGULATIONS AND A RETURN TO THE PRIMACY OF STATE GOVERNMENT.
THE HEALTH RESOURCES AND SERVICES ADMINISTRATION IS THE P.H.S. AGENCY THAT HAS ACTUALLY DELIVERED -- DIRECTLY OR THROUGH THIRD PARTIES -- A VARIETY OF HEALTH SERVICES TO "PROTECTED POPULATIONS." SOME EXAMPLES ARE AMERICAN INDIANS AND ALASKAN NATIVES, MIGRANT WORKERS, FEDERAL EMPLOYEES, COAL MINERS, AND PEOPLE LIVING IN MEDICALLY UNDERSERVED OR UNSERVED AREAS.

UNTIL RECENTLY MERCHANT SEAMEN, BARGEMEN, CANALLERS, RIVERBOATERS, AND FEDERAL RETIREES WERE ALSO INCLUDED; THEY RECEIVED THEIR CARE THROUGH EIGHT PUBLIC HEALTH SERVICE HOSPITALS AND 27 CLINICS -- ALL THAT REMAINED OF THE ONCE EXTENSIVE NETWORK OF "MARINE HOSPITALS" BEGUN BY PRESIDENT JOHN ADAMS IN 1798. AS YOU MAY KNOW, P.H.S. NO LONGER OPERATES THOSE CLINICS AND HOSPITALS.

THE HEALTH RESOURCES AND SERVICES ADMINISTRATION HAS A FISCAL '83 APPROPRIATION OF $1.2 BILLION.

THE AGENCY WITH THE LARGEST APPROPRIATION IS THE NATIONAL INSTITUTES OF HEALTH. ITS BUDGET FOR FISCAL 1983 IS $4 BILLION.
THE 11 INSTITUTES THAT MAKE UP THE N.I.H. SUPPORT ABOUT 16,000 EXTRAMURAL RESEARCH PROJECTS AT ANY ONE TIME. N.I.H. ALSO CARRIES OUT SOME 2,000 INTRAMURAL PROJECTS EACH YEAR. SINCE 1937, WHEN THE NATIONAL CANCER INSTITUTE WAS ESTABLISHED, THE N.I.H. HAS SUPPORTED THE WORK OF 60 NOBEL LAUREATES IN MEDICINE, PHYSICS, AND CHEMISTRY, OR ABOUT 1 OUT OF 6 WINNERS IN THOSE PRIZE CATEGORIES.

THE FINAL MAJOR ORGANIZATIONAL UNIT WITHIN P.H.S. IS THE OFFICE OF THE ASSISTANT SECRETARY FOR HEALTH, THE HIGHEST RANKING CIVILIAN HEALTH OFFICER IN OUR GOVERNMENT. WITHIN THIS OFFICE ARE SUCH ACTIVITIES AS DISEASE PREVENTION AND HEALTH PROMOTION, ANTI-SMOKING, SUPPORT FOR H.M.O.'s, ADOLESCENT PREGNANCY PROGRAMS, INTERNATIONAL HEALTH, PHYSICAL FITNESS AND SPORTS MEDICINE, AND STAFF ACTIVITIES SUCH AS PLANNING, EVALUATION, MANAGEMENT AND BUDGET, PERSONNEL, AND SO ON.

THE O.A.S.H. BUDGET THIS YEAR IS $1.5 BILLION. BUT OVER 80 PERCENT OF THAT IS THE FUNDING OF FOUR BLOCK GRANTS. AND THAT LEADS US TO SOME COMMENTS ABOUT THE FUTURE.

A FOURTH BLOCK GRANT IS CONCERNED WITH THE COMMUNITY HEALTH CENTERS PROGRAM. OUR DEPARTMENT AND THE CONGRESS HAVE BEEN WORKING AT RESOLVING CERTAIN DIFFERENCES CONCERNING THIS GRANT. CONGRESS ATTACHED TO THE JOBS BILL ITS FINAL VERSION OF THE FOURTH BLOCK GRANT.

THE ADMINISTRATION SAID THAT IT WAS TIME FOR THE FEDERAL GOVERNMENT TO GET OUT OF THE BUSINESS OF MANAGING THE DELIVERY OF HEALTH SERVICES, EITHER DIRECTLY OR BY PROXY THROUGH GRANTEES AND CONTRACTORS. IT HAS BEEN TOO COSTLY, TOO UNWIELDY, AND NOT AS EFFECTIVE AS ADVERTISED. HANDING OVER THOSE FEDERAL PROGRAMS TO STATE AND TERRITORIAL HEALTH AUTHORITIES SEEMED TO BE PREFERABLE. BUNDLING THEM INTO BLOCKS, WITH AS FEW STRINGS AS POSSIBLE, WAS TO BE THE METHOD.

AND P.H.S. HAS HAD ENOUGH EXPERIENCE WITH THIS NOTION TO MAKE US OPTIMISTIC. FOR EXAMPLE, NEARLY ALL OF C.D.C.'S SERVICE PROGRAMS ARE ADMINISTERED THROUGH STATES. THAT RELATIONSHIP INVOLVES IMMUNIZATION, FLUORIDATION, DATA COLLECTION, RAT CONTROL, AND SIMILAR PROGRAMS. THE RECORD THERE IS VERY IMPRESSIVE.

ANOTHER EXAMPLE IS THE INDIAN HEALTH SERVICE. UNDER THE "INDIAN SELF-DETERMINATION ACT," P.L. 93-638, FEDERALLY RECOGNIZED TRIBES CAN DECIDE HOW MUCH FEDERAL AID THEY WANT UNDER THEIR OWN CONTROL. A NUMBER OF TRIBES HAVE CHosen TO ASSUME COMPLETE CONTROL OVER HEALTH SERVICES FORMERLY MANAGED AND DELIVERED BY THE INDIAN HEALTH SERVICE. AND THAT ALSO SEEMS TO WORK.
THE RESULT OF THE BLOCK GRANT APPROACH IS A NEW DIVISION OF LABOR WITHIN P.H.S. ONE TASK IS SIMPLY TO ADMINISTER THE FISCAL ARRANGEMENTS FOR THE BLOCKS. THAT CAN BE DONE WITH A RELATIVELY SMALL STAFF AT THE ASSISTANT SECRETARY'S LEVEL. THE OTHER TASK IS TO PROVIDE THE STATES WITH ANY TECHNICAL ASSISTANCE THEY MIGHT NEED OR IN OTHER WAYS BE HELPFUL TO STATE PROGRAM PEOPLE AT THEIR REQUEST. THIS TASK REQUIRES FEWER FEDERAL PERSONNEL IN SMALLER P.H.S. AGENCIES.

THE PRESIDENT HOPES THAT THE BLOCK GRANT APPROACH, IN ADDITION TO BREATHING NEW LIFE INTO AMERICAN FEDERALISM, WILL ALSO TEND TO REDUCE THE GROWTH RATE OF FEDERAL HEALTH FUNDING. THIS HAS BEEN ONE OF THE FASTEST GROWING LINE ITEMS IN THE FEDERAL BUDGET. IN 1965, A BENCHMARK LEGISLATIVE YEAR, FEDERAL SPENDING FOR HEALTH TOTALLED $5 BILLION. THAT WOULD INCLUDE THE V.A. AND THE NATIONAL SCIENCE FOUNDATION, AS WELL AS THE P.H.S. BY 1980 THE TOTAL HAD RISEN TO $71 BILLION -- A 14-FOLD INCREASE. OBVIOUSLY, IF THE PRESIDENT IS LOOKING FOR SO-CALLED "TARGETS OF OPPORTUNITY" FOR COOLING DOWN THE FEDERAL BUDGET, WHAT BETTER PLACE TO START THAN THE PUBLIC HEALTH BUDGET.
BUT EVEN THAT IS AN OVERSIMPLIFICATION. WHILE SOME HEALTH AGENCIES MAY ENDURE LOWERED APPROPRIATIONS, SOME PUBLIC HEALTH FUNCTIONS WILL REQUIRE -- AND RECEIVE -- MORE MONEY. THIS IS SEEN MOST CLEARLY IN THE RESEARCH AREA.

THE N.I.H. RESEARCH BUDGET FOR FISCAL 1983 IS $337 MILLION HIGHER THAN THE PREVIOUS YEAR'S BUDGET, OR ABOUT $3.7 BILLION OF THE N.I.H. TOTAL $4 BILLION FOR THIS YEAR. THE SAME IS TRUE FOR A.D.A.M.H.A. WHILE THAT AGENCY HAS ACTUALLY HAD A DECLINE IN ITS OVERALL BUDGET -- LARGELY DUE TO THE LOSS OF THE SERVICES PROGRAMS AND CERTAIN TRAINING PROGRAMS -- THERE HAS BEEN A NET INCREASE OF $27.3 MILLION THIS YEAR OVER LAST FOR THE PREDOMINANTLY BEHAVIORAL RESEARCH SUPPORTED BY A.D.A.M.H.A.

NOW, ARMED WITH ALL THIS INFORMATION, YOU MAY BEGIN TO SEE WHAT THE WORLD OF P.H.S. MAY LOOK LIKE OVER THE NEXT FIVE YEARS. LET ME SKETCH THE OUTLINE FOR YOU NOW:

1. WE WILL BE RETURNING TO WHAT HAD BEEN OUR TRADITIONAL ROLE AS A PARTNER...AN EQUAL AMONG EQUALS...WITH COLLEAGUES IN HEALTH AND MEDICAL CARE AT OTHER LEVELS OF GOVERNMENT AND IN PRIVATE
NON-PROFIT AND FOR-PROFIT ORGANIZATIONS. MORE INITIATIVES FOR IMPROVED HEALTH AND MEDICAL CARE WILL ORIGINATE AMONG THOSE GROUPS THAN MAY HAVE BEEN THE CASE IN THE RECENT PAST. THE OPPORTUNITIES WILL BE THERE, SINCE THE FEDERAL ROLE AS PRINCIPAL SOURCE OF FUNDS IS BEING REDUCED, BROUGHT BACK DOWN TO A MORE REASONABLE SCALE. FEDERAL EXPERTISE WILL RESIDE MORE IN SUBSTANCE, IN THE ABILITY TO NEGOTIATE AMONG COMPETING INTERESTS ON THE PUBLIC'S BEHALF, AND IN THE STEWARDSHIP OF THE NATIONAL HEALTH AGENDA.

3. The great structure built to carry out the delivery of health services was predicated on medical practice that was essentially curative and reparative. It was also largely post-facto medicine. One of the things we've learned from research and experience, however, is that the most effective tool we have to improve health status is prevention, combined with health promotion. There would never have been enough money in the world to take care of heart disease and cancer victims -- if there had been no campaign to get people to quit smoking. We would never have been able to care for the children and adults struck down by polio, diphtheria, measles, and typhus, had there been no program of mass immunization.

The logic of this is so overwhelming that the prevention of disease and disability and the promotion of good health and well-being are now the keystones of national health policy. One of the most exciting developments in the years ahead, therefore, will be the maturing of this concept as fundamental to American public health policy and practice. Contributing to this process will be an important function of the federal health enterprise, whether from its research or its public education programs.
I HOPE THIS BRIEF OVERVIEW OF WHERE WE ARE AND WHERE WE SEEM TO BE MOVING HAS HELPED YOU GET SOME PERSPECTIVE ON THE U.S. PUBLIC HEALTH SERVICE. WE'VE COME A VERY LONG WAY OVER THE PAST 185 YEARS. WE ANTICIPATE A FRUITFUL JOURNEY FOR THE NEXT 185.

THANK YOU.

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