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**NIH 1885-1 (Rev. 11/89)** Read statement on reverse.
EDITORIAL—Medical Audit—The Quest for Quality ........................................ 3
A technique for continuing excellence in the practice of medicine.

Services and Facilities Available to The
Private Practitioner for His Cancer Patient ........................................ 4
Services and resources to facilitate the effective detection, diagnosis, treatment, and rehabilitation of the cancer patient.

Activities of The New York State Health
Department in Chronic Respiratory Disease ......................................... 16
Objectives, proposed services and research studies.

The Cover
The illustration on the front cover shows New York State coverage by tumor clinics. Eighty-eight per cent of the upstate population lives within 25 miles of one of these clinics. The radius of each circle represents 25 miles.

Credits
Pages 9 and 16—courtesy prints. Other photos by staff photographer.
Medical Audit---The Quest for Quality

The medical audit bill passed in 1963 staked out a major research frontier for public and private medicine in New York State.

This pioneering legislation, backed by both the State Medical Society and the State Health Department, authorizes research and studies "which have for their purpose the reduction of morbidity and mortality and the improvement of medical care through the conduction of medical audits."

For a year and more the State Medical Society, medical schools and the Department have worked together to develop a mutually acceptable, meaningful methodology for gauging the quality of medical care. The first audit research project gets underway this year.

The project goals are positive, its approach voluntary. Twenty-nine hospitals in the Rochester area have agreed to take part in a study of perinatal care to be carried out by the Empire State Medical, Scientific and Educational Foundation, research arm of the State Medical Society. The State Health Department is cooperating closely in development of the project.

Practicing obstetricians and pediatricians from outside the study area will review and evaluate hospital records of perinatal care provided. These reviewers, selected by medical school faculties and the State Medical Society, will concern themselves only with identifying problems and evaluating care. Patients and attending physicians will be identified by code number only, and in keeping with the law, information obtained will remain confidential.

The practicing physician can justly ask what professional benefit he gains from this project and any subsequent studies of his performance.

For one thing, the audit technique contains the ingredient essential to rigorous judgment—objectivity. Granting the desirability and value of devices such as hospital tissue committees, these internal audits where workaday colleagues review one another have some practical limits.

Medical audit also offers the opportunity to dramatize situations. For example, the effect on the quality of care caused by a doctor shortage in a rural area may be spotlighted by a medical audit which can spur more vigorous recruitment of new physicians.

Nonmedical groups like insurance companies, union health programs and consumer groups are increasingly asking pointed questions about the quality of care they pay for. But the physician would prefer to consider these questions when they are posed in studies sponsored by medical conferees—his medical society, medical schools and public health agencies.

The dominant value of the medical audit is its potential as a powerful teaching tool. Auditing makes possible the deliberative, thorough, unhurried review of cases that the conscientious physicians would like to make for themselves, if only time permitted. Medical audit takes the time to find out for hard-working physicians the present quality of care provided and how that care can be made even better.

The Society, the Department and cooperating schools will advance the desire for professional improvement by jointly developing training programs in areas where studies suggest that care can be strengthened.

In the medical audit we have perhaps the greatest instrument for refreshing and enriching the physician's skills outside the halls of formal medical education. Indeed, we might look upon the three stages of these studies—review, evaluation and improvement—as a kind of postgraduate institution where the subject pursued is continuing excellence in the practice of medicine.

Kollis J. Grahame, M.D.

MUCH has been written describing the advances made in cancer therapy during the last decade due to more radical surgery, perfusion techniques, radioisotopes, supervoltage radiation, and newer drugs. But too often one is inclined to forget that before the patient reaches the treatment stage, some selective process has taken place to identify him. This is usually the result of a differential diagnosis by the patient’s physician. Whatever can be done to accelerate the process of identifying the cancer patient is worthwhile since treatment cannot start until the patient is diagnosed.

There are several ways in which the Bureau of Cancer Control of the New York State Department of Health can assist the private practitioner in his work.

Public Education

The most important single characteristic of cancer is that during its early course, when it is most curable, it is least apt to affect the general health or to cause symptoms sufficiently severe to alarm the patient and impel him to seek medical care. During the early or most curable stage of cancer, the natural spurs of disability and pain which lead to action are absent and must be replaced by incentives produced by education, publicity, and demonstration.

The Bureau of Cancer Control, in cooperation with the Office of Public Health Education, has produced the following education material which can assist the physician not only in his daily patient contacts but also in group cancer education meetings in which he might become involved:

The Truth About Cancer
A basic cancer leaflet.

A Monthly Check Pays Dividends
A leaflet which explains breast self-examination and is intended primarily for adult women.

Yes, Children Get Cancer Too
A leaflet for the general public describing leukemia and other malignancies of children.

Leukemia
A leaflet for the general public describing leukemia both in adults and children.

Memo to Adults About Cigarette Smoking
A leaflet for adults describing some of the evidence linking cigarette smoking and lung cancer.

Smoking—It’s Up to You
A leaflet for teenagers describing some of the evidence linking cigarette smoking and lung cancer.

Action Against Cancer
A booklet for special groups which have a particular interest in cancer in New York State.

It Takes Two to Beat Oral Cancer
A leaflet for adults which describes oral cancer and the use of oral cytology.

In addition, the following films on cancer are available for the general public from the State Health Department to assist physicians in group meetings. These films are more fully described in the Department’s Film Catalogue.

Challenge: Science Against Cancer
Points up the meaning of new achievements in biology, physics, chemistry and genetics. Its principal objective is
to help answer the widespread demand for information about progress in cancer research. A film for all audiences, particularly high school and college. (30 minutes)

The Doctor Speaks His Mind
Designed to pave the way for the professional speaker qualified to discuss the medical and scientific aspects of cancer which are not included in film. Theme centers around a general practitioner deeply concerned because so many of his patients come to him when it is too late to be of help. His subsequent observation and reminiscences take the form of pictorial soliloquy which ends on a strong note of hope. (22 minutes)

Enemy X
Film opens with murder mystery technique to obtain audience interest. Story then goes into subject of cancer with "surprise punch" to retain interest and get across the message forcefully. For high school and adult groups. (15 minutes)

From One Cell
Designed to supply instructors with material. Presents the subject of cancer in an educational manner rather than a disease problem of concern primarily to adults. Planned to meet requests from biology teachers for a film which presents cancer from the student point of view. Intended for biology classroom use. It is not recommended for showing in general school assembly. (14 minutes)

Man Alive
A general purpose film on cancer. Designed to influence the attitude of the layman by showing the lack of good sense in fearing a cancer checkup. Presented in animated, cartoon style. Suitable for showing before any lay audience. (12 minutes)

A Question In Time
Asks and answers those questions about cancer which are most commonly addressed to doctor-speakers by lay audiences. Built around the theme that adults, as well as children, can let their imaginations lead them astray. Demonstrates how fear can be dispelled with proper knowledge. (22 minutes)

Time Is Life
Emphasizes the importance of seeking early medical advice when a danger signal of cancer appears; a discus-
sion of such danger signals, methods of treatment, and
the hope of cure. (19 minutes)

The Traitor Within
By means of animation, this highly constructive film, in
a light and entertaining manner, tells the story of cancer,
the cell growth, the lawless multiplication of gangster cells,
the spreading of cancer by lymph nodes and the possibili-
ties of curing the disease through the use of surgery, X-ray
and radium. For all types of audiences such as school
groups, women's clubs, PTA's, men's organizations and
others. (11 minutes)

The Web of Life
Stresses known facts concerning cancer. Describes the
early symptoms, diagnosis and methods of treatment. Suit-
able for general audiences. (25 minutes)

You Are the Switchman
Emphasizes the importance of seeking early competent
medical advice in the treatment of cancer and the dangers
in delay, quackery, proprietary medicine and any other
unrecognized treatments. Also emphasizes the hope of cure.
the three modes of treatment, and the importance of recog-
nizing the early danger signals. (15 minutes)

Breast Self-Examination
Designed for adult women in women's clubs, parent-
teacher associations, church societies and social organiza-
tions. A live model is used to explain the steps women can
follow in breast examination. Emphasizes that if breast
cancer were suspected earlier by women themselves, 80
per cent of the patients could be saved by surgery. It is
recommended that a doctor be on hand at all showings to
answer questions and give a preliminary talk. (16
minutes)

Living Insurance
This colorful film tells how an isolated danger signal
changed the lives of three generations of a given family.
It points out in telling fashion what a thorough physical
examination by a competent physician can mean in the con-
trol of cancer. (15 minutes)

The Warning Shadow
This film is a dramatization of one of the first complete
cures of lung cancer. One sequence in animation shows
Physician imparts information on the incidence of breast cancer and the importance of early detection as part of a public education program.

how lung cancer starts and how it spreads. Special emphasis is given to the importance of semi-annual chest X-ray examinations for men over 45, with the purpose of discovering any signs of possible lung cancer early enough for its complete cure. Suitable for showing before any adult audience interested in the prevention of lung cancer, including physicians, nurses, medical students and student nurses. (17 minutes)

Horizons of Hope
Cancer research is the theme of this motion picture. Skillfully combining live action and extremely clever cartoon animation, a clear, concise report is entertainingly presented of the progress researchers and medical scientists are making in the prevention and cure of cancer. It is not a “warning” film but rather one of encouragement and hope for the future. (18 minutes)

146 Thousand Could Live
Dramatizes cancer’s seven danger signals and stresses the fact that cancer can be cured if diagnosed and treated in time. Five of the signals are represented by cured cancer patients, a sixth by a woman who lost her son to cancer, and the seventh by a man who noticed a danger signal in himself but upon being examined found he did not have cancer. The film’s clear and powerful use of statistics and its direct simplicity, complete honesty and freedom from any false note of optimism on the one hand, or hysteria on the other, add to its dramatic interest. (28 minutes)

Time and Two Women
This film alerts women to the urgency of early detection of uterine cancer and explains the uterine cancer cell examination (the pap smear). It concludes with an appeal for them to go to their family physician once a year for pelvic examination even though they have no symptoms. The picture is recommended for showing to all women. (18 minutes)

Hunt for a Cancer Killer
This important motion picture details science’s determined search for a cancer cure and the resulting discoveries which, although not providing the miraculous cure, nevertheless do impede the spread of the disease. It explores work now being done in the laboratory, hospital and in the field in an attempt to develop a chemical which will destroy cancer cells without harming healthy tissue. It also shows current work at the Brooklyn Botanical Garden aimed at finding a mold which may produce a cancer-killing chemical. (27 minutes)
Physicians register for Cancer Symposium to help keep informed of new developments.

Life Story

The film shows the importance of periodic medical examinations in preventing and discovering cancer. It emphasizes detection of cancer of the rectum and colon. It is a satisfactory educational presentation quite suitable for any audience and is perhaps intended to allay the fears of lay persons who may see it. (15 minutes)

The Human Cell and the Cytotechnologist

Animation sequences show how cells behave and how an abnormal cell is a close to cancer. A cytotechnologist in a pathology laboratory plays an important role in cancer detection as she screens slides of cells and works with the scientific team. Through her eyes, students interested in medical technology see an important and rewarding career. (22 minutes)

Is Smoking Worth It?

This film effectively contrasts scenes showing the ill effects of smoking with a discussion by four teenagers who think the possibility of lung cancer is remote. It shows that by the time people begin to worry about lung cancer the smoking habit is often so strongly entrenched that abstinence is difficult. (19 minutes)

The Million Club

This is an excellent film describing the seven danger signals, and has been produced with a professional cast. (20 minutes)

Professional Education

Postgraduate medical education is important for the private practitioner since he is the one person upon whose shoulders rests the greatest responsibility in regard to the cancer patient. Frequently, life and death depend upon his efforts to recognize precancerous lesions, to diagnose cancer early, to render adequate treatment, and to secure competent consultation.

Physicians are advised when special cancer courses are put on in their area. Physicians interested in organizing cancer teaching days for their county medical society usually plan them through their local health office since funds for paying honoraria to speakers for these special programs can be arranged from the Bureau of Cancer Control.

The following films are available from the New York State Health Department film library and may help physicians in carrying out cancer education before professional groups.

After Mastectomy; Breast Cancer—The Problem of Early Diagnosis; Cancer Detection; Cancer of the Central Nervous System; Cancer of the Lung; Cancer of the...
Prostate; Cancer of the Thyroid; Cancer of the Uterus; Bladder; Cancer; The Problem of Early Diagnosis; Exfoliative Cytologic Method in the Diagnosis of Gastric Cancer.

Head and Neck Cancer; The Hela Cell Stimulus; Lung Cancer: The Problem of Early Diagnosis; Management of Advanced Cancer; Melanoma and Melanosis: Oral Cancer—The Problem of Early Diagnosis; Preoperative Radiation Therapy for Carcinoma of the Head of the Pancreas; Postoperative Management of Colostomy; Preoperative Diagnosis of Cervix by Cytology; The Psychological Aspects of Cancer.

Radical Operation for Cancer of the Cervix; Routine Pelvic Examination and the Cytologic Method; Surgical Treatment for Carcinoma of the Lower End of the Esophagus; Surgical Treatment for Splenic Pleure Carcinoma With Satitary Liver Metastasis; Teaching Speech After Laryngectomy; Tumors of Bone; Tumors of the Breast; Uterine Cancer—The Problem of Early Diagnosis; We Speak Again—The Rehabilitation of Laryngectomized Patients; Early Clinical Signs of Intracranial Malignancies.

Oral Exfoliative Cytology; Cinegastroscopy With the Fiberscope; Proctogastroscopy—A Part of the Physical Examination; The Cancer Detection Examination; Lymphography in Female Genital Cancer; Radiotherapy: High Dose Treatment; Surgery in Chest Disease; Abdominoperineal Resection and the Management of Colostomy.

Cancer Incidence Data

The State Health Department is able to publish annual incidence tables and other statistics in reference to cancer because of the excellent cancer registry made possible by the cooperation of practicing physicians in Upstate New York. Cases of cancer in other malignant tumors are required by law to be reported. Such reports are sent to the full-time health officer and then to the central registry in Albany. Physicians may obtain figures regarding local cancer incidence from their full-time health officer or from the Bureau of Cancer Control since statistical summaries are sent to each health officer annually, tabulating cancer data for his area as well as for the State as a whole. Such data could be helpful to the private practitioner in preparing discussions of the cancer problem for presentation before a hospital staff, county medical society, or public meeting.

Nursing Service

The public health nurse, working always under the direction of the patient's own physician, can greatly ex-
tend the effectiveness of the physician's treatment plan in several ways: as skilled observer, trained nursing practitioner, and discriminating case finder. She is experienced in observing and reporting promptly and accurately any signs and symptoms that may have real significance in the progress of a patient who has had cancer treatment. The public health nurse brings comfort to the patient and family because of her trained ability to perform skillfully such nursing measures as dressings, bathing, positioning, feeding and toileting when the patient is unable to do these things for himself. Furthermore, she teaches a family member or friend techniques to provide for the patient's comfort between her visits. Sometimes these techniques are related to the site of the cancer as, for example, when the nurse teaches colostomy irrigation, arm exercises following radical mastectomy, or the preparation and administration of a nutritious and acceptable diet for the patient with oral cancer or advanced gastrointestinal cancer.

The public health nurse can also be useful to the physician in cancer case-finding and in patient follow-up. Formal and informal educational opportunities supplement and update her clinical knowledge of cancer and she uses this information effectively in alerting the public to the significance of certain deviations from normal health. She encourages the individual to secure a medical opinion promptly and to follow through on any recommendations. During the sometimes extended period of diagnostic work-up for suspected cancer as well as following the period of treatment, the public health nurse can do much to keep the patient under the supervision of his physician because of her ability to interpret his medical objectives to the patient. This often takes more time and repetition than the physician is able to give, and the nurse utilizes every contact with the patient and family to reinforce the established physician-patient relationship. Also, because of her knowledge of community facilities, she can often assist the physician in more effectively utilizing other community agencies in regard to rehabilitation.

The following is a list of counties offering public health nursing services in Upstate New York. The service is available to patients by referral of the private physician.

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<th>County</th>
<th>Public Health Nursing Service Available for Patient at Home</th>
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County | Public Health Nursing Service Available for Patient at Home  | Co. Health Dept. Nursing Service | Co. Nursing Service
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Albany  | Co. Health Dept. Nursing Service                           |
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Broome  | Co. Health Dept. Nursing Service                           |
Cattaraugus | Co. Health Dept. Nursing Service                         |
Cayuga  | Co. Health Dept. Nursing Service                           |
Chautauqua | Co. Health Dept. Nursing Service                         |
Public health nurses can extend the effectiveness of the physician’s treatment plan and also be useful to the physician in cancer case-finding, patient follow-up, and in many other ways.

Cancer Detection Facilities

Cancer detection programs or case-finding programs have been accepted by the organized medical profession as an important procedure in cancer control. The public has become increasingly aware of the value of periodic health examinations and of special examinations for the detection of cancer in apparently well people. Since cancer detection is closely tied in with the whole field of personal preventive medicine, and since there is a recognized need for periodic health examinations that are adequate, thorough and meaningful, cancer detection as a principle cannot be abandoned or ignored.

At the present time, cancer detection examinations are carried out by many private practitioners in their offices. The procedures include a careful history, inspection and examination of the accessible areas such as skin, oral cavity, breasts, pelvis and rectum, together with laboratory tests such as uterine cytology and stool guaiac. Sigmoidoscopy should be done on individuals over 40. The educational material previously mentioned can be used by the physician for patients as an aid in interpreting the kind of health examination he is doing. Uterine cytology should be done on all adult female patients receiving a cancer detection examination since it
Physician performs complete pelvic examination, including speculum and bimanual, as part of cancer detection examination.

is one of the most effective methods of case-finding that we have. Cytology reveals abnormal cells in secretions from the body of the uterus and cervix long before signs and symptoms develop. If the pathologist finds such cells, the patient is examined further and a biopsy is done. Thus, cytological examination of vaginal and cervical smears is an effective device in screening women without symptoms for evidence of uterine malignancy, and should be a part of the physical examination of every woman over 20.

Physicians should promote such screening among special high risk groups, such as women in the lower socioeconomic levels and those attending clinics, such as prenatal clinics, planned parenthood clinics, or employee clinics. A total of 186 local laboratories is approved for cytology examinations Upstate. For those physicians who do not have access to an approved laboratory in their county, cytology service is offered by the Division of Laboratories and Research of the State Health Department in Albany. As of October 1, 1961, there were 11 counties in which approved laboratory service was not available. The counties are Allegany, Delaware, Essex, Northern Franklin, Hamilton, Herkimer, Putnam, Schuylerville, Schenectady, Seneca, and Sullivan. Physicians in these counties can receive cytology kits from the Division of Laboratories and Research, Albany, and have smears interpreted without cost by the Division of Laboratories and Research.

Physicians who do not do cancer detection examinations may wish to refer their patient to one of the cancer detection clinics in their areas. Admission procedures to the clinics and fees vary, but no patient is refused admission because of inability to pay. The State Health Department financially assists cancer detection centers in the medical school areas.

The following Cancer Detection Centers operate in hospitals in Upstate New York:

**Albany**
- Albany Albany Hospital
- Albany Memorial Hospital

**Dutchess**
- Poughkeepsie St. Francis Hospital (Oral Cancer Detection and Prevention Center)

**Erie**
- Buffalo E. J. Meyer Memorial Hospital

**Monroe**
- Rochester Baden St. Health Center

**Nassau**
- Elmont Nassau Cancer Detection Center
- Bethpage Mid-Island Hospital
- Woodbury Waldemar Medical Research Foundation
Cancer Diagnosis and Treatment Facilities

Most individual practitioners sooner or later find themselves with a patient who has a suspected malignancy. Since time is critical, physicians may wish to utilize the services of their local tumor clinic as an aid in diagnosis or in planning the treatment regimen. One may ask why use the services of a tumor clinic rather than a colleague as a consultant. Cancer is a protean disease, not limited to the scope of any one specialty. Hence it is almost impossible for any person, regardless of his professional qualifications, to recognize cancer in every one of its manifestations. Proper treatment in a given case depends on many factors: the type of tumor, the extent of the disease, the age and general physical condition of the patient, etc. As a team, the surgeon, radiologist and pathologist achieve an enlarged and over-all view of cancer not possible to one who pursues his investigation in a limited field. The clinic represents an aggregation of physicians, a collection of opinions, and a joining of skills.

Tumor clinics were first established by the American College of Surgeons in 1930 because it was recognized that the diagnosis and management of cancer patients demand the effort of a group of several specialists rather than an individual physician. Basically, the tumor clinic staff should consist of an internist, surgeon, pathologist, and radiologist, with other specialists on a consulting basis. Tumor clinics offer diagnostic, therapeutic, and consultant services. Only patients with symptoms or signs suspicious of cancer are accepted at a tumor clinic. The private physician can perform a great service to his community by using and supporting the services of his local tumor clinic. Referral is usually through the family physician, and appointments are usually made in advance. Fee schedules vary but here again no patient is refused admission because of inability to pay. The State Health Department financially supports a number of these clinics. Tumor clinics operating in Upstate New York are:

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<td>Ulster</td>
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This cigarette smoking machine at Roswell Park Memorial Institute, the State Health Department’s cancer research facility in Buffalo, is used to help determine the correlation between cigarette smoking and lung cancer.
Research

No description of services and facilities available to cancer patients would be complete without mentioning the New York State Health Department's cancer research hospital in Buffalo—Roswell Park Memorial Institute. This hospital has one of the most outstanding cancer research programs in the country, and provides hospital services for patients in connection with its research program. Each physician in the State ultimately benefits from such productive research. Various aspects of Roswell Park Memorial Institute's program have been described in Health News, issues of January 1963, April 1963, April 1961, November 1958 and June 1957.

Summary

Many services and resources are available to the Upstate physician to facilitate the effective detection, diagnosis, treatment, and rehabilitation of the cancer patient. Educational materials about cancer are at his disposal for his patients and for the public at large, as well as for himself and his colleagues in order to extend and reinforce clinical information and experience. Statistical data can be obtained either from the local health officer or from the Bureau of Cancer Control. Such material is usually obtained from the cancer registry. The practicing physician has played an integral part in the development of the registry. An awareness of the statistical picture locally and in the Upstate area will help sharpen the focus of the physician's attention in reference to the more common sites of cancer, most susceptible age groups, and over-all incidence trends. The physician can extend and enhance his services in the home by using the services of qualified and skilled public health nurses for bedside care, teaching, supervision of his patients, and for assistance in utilizing other community agencies and resources. Clinic facilities are also available in many areas for detection and assistance in diagnosis and treatment.

The physician has many resources on which he can call. They are all geared to assist him since he is the keystone in the proper management of the cancer patient.

Book Review...


This new edition of a well-accepted text is organized to give a broad view of public health administration. It contains liberal use of practical examples and personal experiences and is easily read. Written in a direct, straight-forward manner and at a very practical level, this book is not for those who desire a deep discussion of administrative theory or public health practice. It should be of value to the student of public health and public health practitioners who desire an overview of public health administration.

The first part of the new edition is devoted to the philosophy and history of public health and its relationship to the behavioral sciences and social pathology. The second part covers governmental, legal, organizational, personnel, public relations, and fiscal considerations in public health. The third part deals with the present pattern of public health activities in the United States. Proper emphasis is given to addictive diseases, chronic diseases and accidents. The text concludes with a brief look into the future.

The organization of the material and the approach used make reading the text enjoyable.

by Robert P. Whalen, M.D.
Associate Commissioner
Community Health Services
N.Y.S. Department of Health
Activities Of The
New York State Health Department In
Chronic Respiratory Disease

by Henry H. Shultz, M.D.
Director, Bureau of Chronic Respiratory Disease
New York State Department of Health

The Bureau of Chronic Respiratory Disease was formally established in the New York State Health Department's Division of Chronic Disease Services, April 1, 1964. The extent of the chronic respiratory disease problem was outlined, what is known about the epidemiology was defined, and the known existing resources for control in Upstate New York were listed. A plan was developed which outlined the program objectives, proposed services and research studies.

The new Bureau's immediate predecessor was the Bureau of Tuberculosis Case Finding which was established in 1946. For 18 years it was engaged in finding new cases of tuberculosis by the X-ray screening technique. Over the years this activity became less productive and more expensive. Therefore, it was gradually discontinued. Tuberculosis case finding by examining contacts of known cases and people with symptoms, however, was continued and intensified. During this period due note was taken of the increasing mortality from bronchitis and emphysema and the emergence of the chronic respiratory diseases as a major health problem.

Development of The Program

Consequently, in the summer of 1962, the Director of the Bureau was assigned full-time to develop a program plan for chronic respiratory disease. The plan was completed in June 1963 and was approved by the Commissioner of Health. Some months later it was approved by the Division of the Budget.

Without entering into a detailed account of the extent of the problem, it should be pointed out that from 1950 to 1960 the tuberculosis death rate in Upstate New York declined from 26 to 7, while the death rate from bronchitis and emphysema rose from 4 to 14. Actual prevalence data are not available but it is estimated that at least 10,000 persons are disabled from chronic respiratory disease in Upstate New York. In addition, little is known about the basic causes of obstructive airway disease, the results of treatment of the so-called “early” case or the natural history of these conditions.

As the first step in initiating a plan of study and research, a medical advisory committee to the new Bureau was appointed. The committee consists of seven members, experts in the fields of pulmonary physiology, epidemiology, clinical and administrative medicine.

The program of the new Bureau is as follows:

Research on Pathophysiology and Treatment

Several hospital-connected centers in Upstate New York study and treat patients with advanced bronchitis and emphysema. However, their facilities and personnel are limited. Each program director questioned indicated more patients could be cared for and more basic clinical research carried out if services could be expanded. Expansion of such facilities would enable more patients with “early” or “moderately advanced” bronchitis and emphysema to be studied in relation to the effect of proper care and improved treatment and rehabilitation on the cause and natural history of their diseases.

Therefore, a major research center will be established
to carry out basic research and clinical studies on inpatients and outpatients. The center will be associated with one of the medical centers in Upstate New York.

**Epidemiological Studies**

Two carefully planned investigations of prevalence of obstructive airway disease are under way in New York State: one in the Buffalo area and one in New York City. No others have been done in the Upstate area. Surveys of rural or semi-rural population groups and of selected industrial groups should prove fruitful. These surveys will employ the standard questionnaire, a spirographic tracing and a chest X-ray.

These studies will be planned to control for age and for smoking before assessing the effect of other variables such as air pollution. Coordination of epidemiological surveys with measurements of the levels of various pollutants should provide valuable information.

It must be emphasized that such surveys will be solely for investigational purposes and will not be utilized as a case-finding activity for chronic pulmonary disease. Of course, persons whose tests indicate the possible presence of disease will be referred to their physicians.

In addition, the epidemiology program will gather information regarding morbidity and mortality from all available sources, such as death certificates and hospital discharge diagnoses, in order to determine the size of the problem.

**The Natural History of Disease**

Long-term longitudinal studies are needed to learn more about the prevalence of these conditions, particu-
ESTIMATED NUMBER OF DAYS PER YEAR OF RESTRICTED ACTIVITY
AND BED DISABILITY ASSOCIATED WITH ACUTE CONDITIONS,
NEW YORK STATE, 1962

DAYS PER 100 PERSONS PER YEAR

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<th>DAYS PER 100 PERSONS PER YEAR</th>
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<td>Infectious and Parasitic</td>
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<td>Injuries</td>
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<td>All other acute conditions</td>
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Based on data for northeast region of United States from national health survey, July 1960-June 1961

Respiratory diseases are responsible for more bed disability and restricted activity in New York State than any other acute condition.

larly which persons may develop disease over the years and how rapidly or slowly disease progresses. An opportunity for such a study presents itself as part of the State Employees Health Services being developed by the New York State Department of Civil Service. This Department plans an elaborate health service for State employees, including comprehensive pre-employment and periodic physical examinations, health counseling, etc. All treatment problems will be referred to the individual’s private physician. It is estimated that 10,000 to 12,000 persons will be involved in the Albany area.

Each person participating in this study will be administered a standard questionnaire on respiratory symptoms, a chest X-ray film, and certain tests of pulmonary function. Previous studies indicate the prevalence of obstructive airway disease varies from 2.5 per cent to 30 per cent, depending on many factors, such as age, sex, smoking habits and the like. In a cross section of the population, it is likely that the low prevalence rates would apply. Consequently, it is estimated that between 200 and 300 people will be found to have evidence of chronic respiratory disease.

Confirmatory Tests

These persons will undergo certain confirmatory tests. They will then be examined at intervals and objective evidence of changes in the disease process will be obtained. Since bronchitis and emphysema are usually slowly progressive, the study will have to be continued for a period of ten or more years. In this way, evidence will be collected that might shed light on which patients will progress to severe disability and which will remain stationary or regress. In addition, the results of treatment and preventive measures such as cessation of smoking can be evaluated. It must be emphasized that this study will probably include only those individuals with mild or moderate ventilatory impairment. To act as controls, a similar group of employees who present no signs or symptoms of chronic respiratory disease will be followed in the same manner by the same tests. The control group will be matched for age, sex, smoking habits and the like. This procedure will provide further epidemiological information regarding the incidence of these conditions and might aid in the identification of those who develop these conditions.
A spirometer, used to test lung function, is demonstrated in the exhibit area of a medical conference.

Professional Education

A need for education and training of health personnel in the chronic respiratory disease field is widely conceded. For years emphysema was "the forgotten disease" and little emphasis was placed on the management of this and similar conditions. The average practitioner is apt to refer all chronic pulmonary patients, including those with tuberculosis, to appropriate specialists since he feels he can do little for such patients and is not equipped to carry out the necessary physiological studies required for accurate evaluation.

The State Health Department, in cooperation with the Medical Societies, the American Thoracic Society, the American College of Chest Physicians, and the New York State Tuberculosis and Respiratory Disease Association and its local affiliates, will sponsor educational efforts directed not only to physicians but also to the paramedical groups. Numerous media can be used, such as staff meetings of hospitals, meetings of county medical societies, formal courses in diagnosis and management of chronic respiratory diseases, and two-way radio conferences.

Summary

In view of the mounting problem of chronic respiratory disease, the New York State Department of Health has established a Bureau of Chronic Respiratory Disease which will be concerned with the three broad fields of research: basic pathophysiological research, epidemiological studies, and a long-term longitudinal study of the natural history of obstructive airway disease. In cooperation with other agencies, educational efforts will be directed to practicing physicians and other professional groups. It is anticipated that in all the activities of the Bureau there will be a close working relationship with the State and local tuberculosis associations.